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CALIFORNIA SCHOOLS

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ROY E. SIMPSON
Superintendent of Public Instruction

EDITOR
IVAN R. WATERMAN
Chief, Bureau of Textbooks and Publications

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ANNUAL REPORT OF THE CALIFORNIA COMMITTEE FOR THE STUDY OF EDUCATION, 1949-1950

HIRAM W. EDWARDS, Secretary-Treasurer of the Committee; and Director of Relations with Schools, University of California

The California Committee for the Study of Education came into being in February, 1941, and this is the ninth annual report to be presented to the California school public. Essentially, the California Committee, which is composed of representatives from various educational groups and institutions, is concerned with such problems as may be of mutual interest and that may be solved co-operatively. As has been stated in earlier reports, the California Committee conducts its studies and research work through subcommittees. If a problem justifies investigation, it is presented to a group of experts by the California Committee. The subcommittee members, who may or may not be members of the parent body, are invited to study the topics and formulate recommendations. Subcommittee members are selected on the basis of broad experience in a particular area and specific knowledge within the field to be studied.

The majority of problems studied by the California Committee during its existence have been of a practical nature, particularly those involving relationships between different levels of education and different institutions. Some illustrations of subjects in which the Committee has made valuable contributions are the minimum essentials for high school and college courses in foreign languages, uniform names and numbers for basic and required lower division college courses, accreditation of high schools and colleges, and the inculcation in the elementary school curricula of matters tending to improve attitudes and practices in conservation.

CHANGES IN MEMBERSHIP

Favorable action was taken by members of the Committee on a request from the California School Supervisors Association for a representative on the California Committee. The number of representatives serving on the Committee from the Western College Association was increased from one to two members. This increase was made in view of the expanding functions of the Western College Association.

With the dissolution of the Western Association of Colleges and Secondary Schools, the representation from that organization was deleted from the membership list.

SUMMARIES OF SUBCOMMITTEE REPORTS

1. Subcommittee on Admissions. This subcommittee was established to study the problems of admission to colleges and universities of California, both from the standpoint of admission at the freshman level

and at the junior year (fifteenth grade).¹ In a progress report, the sub-committee chairman informed the California Committee of an attempt to establish statistical procedures that will improve the evaluation of admission requirements. Such procedures should necessarily be uniform among the participating junior colleges and state colleges. Entering students will be classified for statistical study, especially with the view of judging the importance of various patterns of subject preparation in high school and junior college.

The statistical procedures now used by the University of California have been adopted by the subcommittee as a *modus operandi*. Two tentative conclusions which have been reached in early observation of student records at the University of California are (1) that divergence from a definite pattern of required high school subjects by one or two subjects made no particular difference in the scholastic record in college, and (2) that previous scholastic performance does tend to indicate the stu-

dent's academic success.

In arriving at definite recommendations, the subcommittee will take into account the belief that ability to meet entrance requirements should assure a student a reasonable chance to succeed in college. These requirements should be elastic enough to admit a large proportion of those likely to succeed, but sufficiently selective to eliminate a large proportion of those unlikely to succeed.

To determine the efficiency of entrance requirements, the subcommittee has decided that it will be necessary to correlate the student's qualifications on entrance with his degree of subsequent success. Records of students admitted by fixed standards will be classified in three groups: (1) students whose records fall below a C average in college in their first semester, (2) those who attain a grade point average above 1.80 in the first semester, and (3) those who withdraw from college in the first semester. The efficiency of entrance requirements will be further judged by a comparison of students whose records suggest a highly favorable prognosis of scholastic success with those whose likelihood of achieving satisfactory grades is questionable. The differential between grades achieved in previous schools and in the first semester of college will further serve to indicate the efficaciousness of admission requirements.

H. A. Spindt, Director of Admissions, University of California, is Chairman of the Subcommittee on Admissions. The other members are H. C. Winbigler, Stanford University; H. M. McPherson, Napa Junior College; G. E. Dotson, Long Beach City College; Reverend John Foudy, Catholic school administration; F. M. Lawson, Sacramento public schools; A. C. Graves, Humboldt State College; Florence Brady, Occidental College; Joe H. West, San Jose State College; Hugh M. Bell, Chico State College; Stanley B. Freeborn, University of California; Hugh Willett,

¹ "The Establishment of the California Subcommittee on Admissions," California Journal of Secondary Education, XXIII (October, 1948), 338.

University of Southern California; and Basil H. Peterson, Orange Coast Junior College.

2. Subcommittee on Scholarship Awards. A study of scholarship awards was authorized by the California Committee at its spring meeting. 1949, as a result of a request of President Robert Gordon Sproul of the University of California.¹ The subcommittee progress report indicates that action has been taken on every point included in the original proposal. The main item in connection with the investigation is concerned with the determination of the amount and type of funds that will be necessary to assure the four-year college education of our distinguished and qualified high school graduates, regardless of economic status. Answers to questionnaires completed by high school principals have served to indicate the percentages of graduates, both outstanding and capable, who are annually prevented from entering collegiate institutions by reason of lack of finances. In this study the answers of principals whose schools are within commuting distance of a public institution of higher learning are also compared with those whose schools are more remote.

The Subcommittee on Scholarship Awards is furthermore interested in recommending the type of organization and the nature of procedures that will serve to satisfy the proposal regarding subsistence scholarships as outlined in the Strayer committee report.2

The criteria of selection of scholars as used by leading universities throughout the country have been analyzed and compared with methods now employed in California. In addition to the factors of financial need, academic achievement, and promise of future success, many of the scholarship programs throughout the United States require test scores on some form of aptitude test as a criterion of selection. Some universities that use these examinations have found them to be the most reliable single instrument of selection.

Other surveys completed by the subcommittee have indicated the amount of financial assistance now available to college students in the State of California in the form of scholarships and loans. Job possibilities could not be included in the study because the information available would not be reliable or consistent.

The members of the subcommittee believe that, generally, those qualified secondary school graduates who applied for college scholarships but did not win awards would represent the number of students who needed financial assistance, and would in all likelihood be among those to benefit under a plan of state scholarships as proposed by the

[&]quot;Annual Report of the California Committee for the Study of Education," California Schools,

XX (September, 1949), 253-54.

2 "Subsistence Scholarships," in A Report of a Survey of the Needs of California in Higher Education, pp. 109-11. Prepared by the Committee on the Conduct of the Study, Appointed by the Liaison Committee of the Regents of the University of California and the State Board of Education, George D. Strayer, Chairman, Monroe E. Deutsch, and Aubrey A. Douglass. Berkeley, California: Published by the Committee for the Survey of the Needs of California in Higher Education, March

Strayer Committee. For this reason, it was believed important to learn whether or not those unsuccessful applicants for scholarships at the state colleges, the state university, and several of the private colleges were unable to continue their education. These surveys, for the most part, have been completed and they provide an indication of the amount of the financial assistance necessary to assure a four-year collegiate course for capable secondary school students now financially unable to attend a college.

3. Subcommittee on Developing Better Ethical Standards among Students. The preliminary studies of this subcommittee were essentially of an exploratory nature, since this problem, important as it is, has not previously received extensive investigation. The subcommittee was agreed that it should be possible to set up a code of ethical principles which would be generally accepted as being sound and right. Techniques and methods would need to be devised for introducing the code of ethical principles in school curricula and for developing suitable and practical means of motivation, so that the ideals could be instilled in the students.

During the discussion following the progress report of the subcommittee, mention was made of the importance of the work done by teachers in developing a sense of values among their students. Often this work is offset, if not undone, by influences and activities in the home, indicating that education in this field is needed also for the parents.

Agreement between the student's ethical code and the school operational code is fundamentally important and requires active co-operation

of the principal and the deans with student leaders.

Members of the subcommittee feel that some of the practices in the teaching of ethical standards, at certain levels, are excellent and that

investigation of those practices will be valuable.

The California Committee recommended that the work of this subcommittee continue and offered to appoint additional members to the study group. At the request of the subcommittee for a larger membership, Mrs. Erma Pixley of the Curriculum Division of the Los Angeles Public Schools, and John W. Wilson, Principal of the David Starr Jordan High School, Long Beach, were invited to serve as members of the subcommittee in the further study of the problem.

4. Subcommittee on Reciprocity at the Junior Level. The establishment of this subcommittee was authorized at the annual spring meeting, 1949, to study reciprocity at the junior level among colleges in California in the acceptance of lower division programs of instruction.¹

Two tentative conclusions have been reached by the subcommittee in preliminary study. A complete survey of lower division requirements in four-year colleges of the state is necessary. Furthermore, the junior colleges need to conduct studies to determine accurately the effects of

^{1 &}quot;Annual Report of the California Committee for the Study of Education," California Schools, XX (September, 1949), 253-54.

the present situation upon junior college graduates who enter four-year colleges in California. With such information available, the subcommittee will then be able to make definite recommendations as to a minimum program and requirements for admission to the junior level in collegiate

programs of study.

Three important questions now face the subcommittee and will be studied by the members. Would it be possible to establish a system of reciprocity in which admission to the junior level might be based on number of units completed rather than on the completion of a specific subject pattern? Can examinations serve to determine eligibility of admission with junior status? What effects on admission procedures at the junior level may be expected as a result of the various experiments in general education at the lower division level?

The subcommittee was requested to continue the study on reciprocity at the junior level. Monroe E. Deutsch, Chairman of the World Affairs Council of California, has been invited to serve as consultant to the subcommittee and has accepted. Grace V. Bird, Associate Director of the Office of Relations with Schools, University of California, has also

agreed to work with the subcommittee.

5. Subcommittee on Foreign Languages. The State Department of Education published a bulletin ¹ in which were included the final reports of seven language groups. Original plans of the Committee embraced similar reports in Chinese and Japanese. Owing to the fact that very few, if any, California high schools or junior colleges have offered study in either Chinese or Japanese, there seemed to be less need at this time for preparing outlines of minimum essentials in these two languages. However, it is desirable to prepare the groundwork for an introduction of the study of one or both of these Oriental languages in our secondary schools.

The Chinese Language Division, under the chairmanship of Professor Shih-hsiang Chen, has prepared proposals that will be of value and interest to school and college teachers and administrators in California. The proposals have been approved by the Steering Committee for inclu-

sion in this report.

SOME TENTATIVE PROPOSALS TOWARD FORMULATING A PROGRAM OF TEACHING CHINESE IN HIGH SCHOOLS AND JUNIOR COLLEGES²

INTRODUCTORY NOTE

In formulating a program for teaching the Chinese language in secondary schools, perhaps two basic points should be taken into consideration on both ideal

¹ Minimum Essentials for a Foreign Language Program for the High School. Bulletin of the California State Department of Education, Vol. XVIII, No. 3, May, 1949. Sacramento 14: California State Department of Education, 1949. Pp. xvi+102.

² Prepared by Professor Shih-hsiang Chen, Chairman, Chinese Language Division, Subcommittee on Foreign Languages, on the basis of a preliminary discussion with two other members of the division—Y. R. Chao and Richard J. Miller of the University of California, Berkeley—with concurrence by correspondence from S. W. Chan of Stanford University and Y. C. Chu of University of California, Los Angeles.

and practical grounds. First, how should such a program be fitted into a high school system? Second, in what form and manner can the Chinese language be taught effectively on the high school level? Answers to both questions must take into consideration the same unfortunate reality that, although the importance of learning Chinese has been realized more and more keenly, for a number of reasons it is still generally regarded as an exotic novelty. Furthermore, this exoticism, which is obviously a barrier to any sound pedagogy, instead of being appreciably lessened in inverse proportion to increased effort on the part of the instructor, has often been exploited as a teaching expedient. Of course, there are strikingly picturesque qualities of the Chinese language, such as the written characters and the modulating tones, that can, admittedly, induce great curiosity and esthetic pleasure on the part of the student and that can profitably be considered in specialized studies of comparative culture and philology. But for educational purposes, especially on the high school level, it is more fundamental to formulate and drive home the fact that Chinese is as much a modern, living language as any other, used by hundreds of millions in conversation, for practical communication of thoughts and ideas in daily life as well as for interpretation of their past culture and philology. The Chinese language should be taught as a living tongue, especially on the high school level; and it should be a matter of first concern to develop ways and methods to facilitate such instruction and, with due respect for the unique features of the language, to reduce as far as possible the impression of its quaintness and exoticism.

If the above premise is granted, then the answer to our first question, i.e., how the program can and should fit into the high school system, would be that it should be so developed as to make it feasible to teach Chinese in high schools on a par with the more familiar foreign languages such as German, French, and Spanish. Such teaching materials and methods are to be proffered so that the student studying Chinese would receive credit recognition equivalent to that which he would have received had he been studying another foreign language. This is ideally what should be done, and is perhaps also the only practical way for having Chinese taught in high schools. Further, there are reasons for belief that with the remarkable advancement of Chinese studies and the fruitful philological investigations of the Chinese language in leading universities, such a program is practicable if given some spe-

cific aid.

Secondly, regarding the question as to the manner and form in which Chinese should be presented in high schools as a foreign language, the committee recommends, summarily, the teaching of romanized, modern, colloquial Chinese rather than the character-drawing script. We fully recognize that the characters do hold some curious interest of value for instruction (although often on much too amateurish a level, too easily nearing dilettantism unless a good dose of the whole philosophy and history of the evolution of Chinese characters be injected into the textbooks, which then will be too much for high school students to take). Although we further recognize the fact that the characters are still used by the Chinese as a chief means of writing their language and that foreign students of the language eventually will have to come into contact with this writing, nevertheless, the fact has to be faced squarely that the distracting, difficult, and time-consuming process of learning the characters stands too much in the way of the young beginner in learning the total, more fundamental, reality of Chinese as a living tongue, i.e., a working knowledge of the essentials of syntax and of a living vocabulary. When we consider that these essentials, being fundamental to any living tongue, can be adequately represented in a sound system of romanization, there seems to be no reason to let the student's progress be so hindered by learning the characters that consequently the Chinese language, so keenly realized as an important foreign language, should be deprived of a credit status on a par with the other major foreign languages.

It is well known that the Chinese themselves, since the early decades of this century, have been trying to adopt an alphabetic form of writing. Whether eventually this will supersede the characters has to depend on quite complex political and social circumstances. Or the supersedure may be, for elementary and mass education at least, just a matter of time. This, however, by no means suggests that the time will come when the Chinese characters will be entirely of no value. On the contrary, it can be safely maintained that for the understanding of the long history of Chinese culture in higher learning and academic research, the knowledge of the characters will always be of great value and indispensable and that even in the more ordinary walks of life the use of the characters may not be abandoned for quite some time. What is meant here, however, is simply that for our designated limited purpose, namely, to provide for high schools an effective, fruitful program for teaching the essentials of the syntax and vocabulary of Chinese as a modern living tongue (such essentials as must form the basis for the learning of any modern language), we can look toward the Chinese themselves and find that alphabetic writing has not only been thought of among educators and philologists as an ideal for effective elementary teaching of the language but has been actually developed into a well-rounded system. tested and proved successful. This system is the "National Romanization" or Gwoyeu Romatzyh (G. R.). A number of other systems of romanization have been designed by both foreigners and Chinese. Arguments for or against any of these systems for political reasons, or regarding minute details, do not concern us here. Nor are we at the present insisting on recommending any particular system. But a consideration of one of the established systems such as the G. R. might make clearer the problems of teaching romanized Chinese and lead to satisfactory solution of them for practical purposes.

First, the G. R. tonal spelling, giving an individuality to the physiognomy of the romanized words, has proved in practice to be a powerful aid in enabling the student to grasp the material with greater ease, precision, and clearness. Secondly, it does away with all the diacritical marks or figures, while adequately representing the tone-distinctions with letters incorporated as an integral part of each word; thus in its way it simplifies orthography and facilitates printing. Thirdly, it is a system that has not only been consistently and successfully tried in both military and civilian courses in the United States since 1943 1 but has been also used with a full demonstration of its advantages and desirability in an up-to-date textbook-Mandarin Primer by Yuen Ren Chao (Harvard University Press, 1948)-which is gaining wider and wider use. Although the book is designed primarily for college courses and adult education, its content, including analysis of grammar, sounds, and explanations of teaching methods, treats so thoroughly all the problems and features of beginner's modern spoken Chinese (in Mandarin), that much can be drawn from it to make a useful text for high schools according to the principles and goals proposed above. In compilation of the proposed future high school edition serious consideration will be given also to the advantages of other texts and romanization systems that may be adopted or incorporated. This suggestion is made here that inasmuch as high school Chinese is generally in the pre-inceptive stage, it is highly desirable that establishment of instruction in this subject be considered on such a basis as would make possible its co-ordination with a college course of the same nature, under a clearly defined and meticulously wrought system of teaching methods and materials actually embodied in such existing texts as the Mandarin Primer.

In formulating a program of high school Chinese, the first concern will be to decide on the quantity of vocabulary in a word list and the scope of the essentials of grammar to be covered. Using the romanized system of writing without the complication of the characters, we are able to define a word in modern spoken

¹ In England this system has been consistently used by the London School of Oriental and African Studies, in classes and in its several publications.

Chinese as a syntactic unit, regardless of its number of syllables, spelt in one wordform as exemplified in the Mandarin Primer, which feature represents the crystalization into concrete examples of the accepted working definition of a word in modern Chinese among grammarians and philologists. It is in this sense of "Chinese words" that our word list will be counted. Besides deciding upon the scope of the word list and the essentials of grammar, we shall also consider recommending a small number of characters to be introduced, very sparsely in the first year, and chiefly in the second. This recommendation is not made as a mere courteous gesture to the timehonoured characters. Our main emphasis is still on using romanization as the sole means to effect the proficiency of the student's spoken Chinese in two years' time. The characters, on the other hand, are taught for their own practical value to the student, whether he will later take up advanced studies of Chinese literature in college, or learn only this small number of characters which may most likely be of interest to him in his daily life. Therefore, the selection of characters to be taught will be governed by two principles. They will include some basic characters graphically most interesting and capable of giving the student a sense of the truth about Chinese etymology in its graphic aspect, and those which appear as public signs, outstanding in Chinese newspapers, or characters for such Anglicized Chinese as most often occurs in English papers or speech. The number of these chosen characters should not exceed 200 for a two-year program, so that thus taught for their definitive value they may not be too much of an added burden in the main course of instruction by romanization.

The following is a brief outline summarizing the committee's tentative proposals

for discussion:

RECOMMENDATIONS

- 1. The program is proposed for two years, or approximately 300 hours of instruction.
- 2. For the first year, a vocabulary of around 700 words (syntactic units in romanization) such as are most commonly used in simple conversation is provided. These should be learned by rote. A good foundation of accurate pronunciation must be laid by intensive drill. Type sentences and phrases, idiomatically making active use of these words, are to be memorized and practiced in conversational exercises. About a hundred such simple phrases and sentences when memorized should form the basis for the student's pattern for expression of his thought within the vocabulary he has acquired.
- 3. At the end of the second year, by addition and derivation, the vocabulary is increased to 2000. Whereas in the first year the approach is mainly functional, during the second year it will be more analytical. While sentences idiomatically expressing much more complex thoughts naturally will be developed with the increase of the vocabulary, grammatical analysis must be adequately introduced. Whereas during the first year the vocabulary chiefly deals with expressions used in daily life, in the second year some basic knowledge of Chinese culture and history and contemporary events should be incorporated in the texts.
- 4. During the two years the characters are introduced in a one-to-ten proportion with the words, i.e., about 70 characters for the first year and 130 in the second, to be selected and taught on the principals proposed in the "Introductory Note" above.
- 5. Grammar is generally to be taught inductively, with concrete illustrations of type sentences and phrases, developed as these accumulate. In the second year, some deductive approach can be used, of which the end in view is, however, toward functional rules rather than formal theories.
- 6. To aid instruction, the use of gramophone records, films, dramatization, and other means of direct contact with the language is of course always encouraged.

7. If the instruction of Chinese in high schools is to start on a sound and effective basis to bring it on a par with other major foreign languages, which is necessary and highly possible, co-ordinate projects should be advised in higher institutions to train teachers and to make texts for the specific purpose. Time and effort must be taken to establish this special field of educational work.

8. In the State of California, incidental consideration may also be given to the fact that there is a large Chinese population consisting of residents or citizens born in the United States who speak only the Cantonese dialect. Following the trends in China which tend to make Mandarin the national language, there has been a growing interest among these people in learning Mandarin and training themselves as teachers. A great part of this program can be used for them as well.

MEMBERSHIP LIST

CALIFORNIA COMMITTEE FOR THE STUDY OF EDUCATION

Name	Organization	Term Expires December 31
	9	December 31
THOMAS L. NELSON	California Association of School Administra- tors	1950
Homer H. Cornick	California Association of School Administra- tors	1951
Charles S. Morris	California Association of School Administra- tors	1952
Erwin A. Dann	California Association of Secondary School Administrators	1950
J. E. Hurley	California Association of Secondary School Administrators	1951
E. H. Redford	California Association of Adult Education Administrators	1950
HOWARD H. PATTEE	California Association of Independent Schools	1950
VESTA M. PETERSEN	California Elementary School Administra- tors Association	1952
JACK D. REES	California Elementary School Administra- tors Association	1951
ELMER C. SANDMEYER	California Junior College Association	1951
LLOYD LUCKMANN	California Junior College Association	1952
FRANK B. LINDSAY	State Department of Education	1952
JAY D. CONNER	State Department of Education	1950
WARREN H. NATWICK	State Department of Education	1951
J. PAUL LEONARD	State Colleges	1951
EDWARD W. STRONG	University of California	1952
PAUL A. DODD	University of California	1950
HIRAM W. EDWARDS	University of California	1951
R. D. HARRIMAN	Western College Association	1951
EVELYN STEEL LITTLE	Western College Association	1953
FRANK W. THOMAS	California Society of Secondary Education	1952
Rev. James Brown	California Council of Catholic School	
	Superintendents	1952
	California School Supervisors Association	1953

ALTERNATES

WILLIAM G. PADEN	California Association of School Administrators
W. H. VAN DYKE	California Association of Secondary School Administrators
DAVID L. GREENE	California Association of Adult Education Administrators
Anson S. Thacher	California Association of Independent Schools
ENOCH DUMAS	California Elementary School Administrators Association
BASIL H. PETERSON	California Junior College Association
WALTER R. HEPNER	State Colleges
H. A. SPINDT	University of California
JOHN L. MOTHERSHEAD	Western College Association
H. M. McPherson	California Society of Secondary Education
REV. PATRICK ROCHE	California Council of Catholic School Superintendents

STEERING COMMITTEE

ERWIN A. DANN, California Association of Secondary School Administrators
Chairman of the California Committee
R. D. HARRIMAN, Western College Association
Vice-Chairman of the California Committee

HIRAM W. EDWARDS, University of California
Secretary-Treasurer of the California Committee

J. Paul Leonard, State Colleges
Frank B. Lindsay, State Department of Education

FINANCIAL REPORT

A. Publications Pool (as of July 1, 1950)

(1) Receipts	
Balance on hand, July 1, 1949	\$571.69
From sale of Foreign Language Report.	61.00
Total Receipts	\$632.69
(2) Expenditures	
Paid out for mimeographing	\$8.25
Total Expenditures	\$8.25
Balance on Hand	\$624.44

CERTIFICATION IN CALIFORNIA PUBLIC SCHOOLS, 1949-50

JAMES C. STONE, Consultant in Teacher Education

- The largest number of certification documents issued to teachers in any single year in the history of California's public schools was recorded during 1949-50 by the Credentials Office.
- There has been a sharp decline in the number of emergency credentials granted, as well as a substantial increase in the number of regular credentials issued.
- The 35,540 teachers who were granted credentials during 1949 received or already held in force a total of 52,563 valid documents authorizing service in California public schools.
- The number of credentials granted in 1949-50 upon the recommendation of California colleges and universities is four times as large as in the preceding year.
- The number of regular credentials issued for secondary school teaching continues to be greater than the number of regular credentials issued for elementary school teaching.

These are some of the facts revealed by two extensive reports recently prepared by the Credentials Office for the State Board of Education. The first report, entitled "Annual Statistical Report on Teacher Certification," covers the number and types of documents issued during the fiscal year 1949-50. The second report, entitled "Number of Teachers Certificated, 1949," ¹ contains data on the number of individual teachers certificated during the calendar year 1949 and the relationship of the number of teachers to the number and types of documents held. Each of these reports is discussed in some detail in the following pages.

Annual Statistical Report on Teacher Certification, 1949-50

The annual compilation of data on the number and types of credentials, life diplomas, and permits for public school service issued by the State Board of Education is presented in the tables that follow. Credentials are reported by number, type, method of issuance, and level of service authorized. Comparisons are made with similar data for the preceding fiscal year, 1948-49.

Table 1 shows that the total number of documents of all types issued during 1949-50 was 48,498, an increase of 2 per cent over the number issued in 1948-49. This is the largest number of documents issued to

¹ The term teacher as used in these reports includes classroom teachers, supervisors, administrators, and other credentialed personnel. The terms document and certificate refer to credentials, life diplomas, permits, and other official forms which authorize service in California public schools.

Table 1

CREDENTIALS, LIFE DIPLOMAS, AND PERMITS AUTHORIZING PUBLIC SCHOOL SERVICE ISSUED, JULY 1, 1949, TO JUNE 30, 1950

	Regular						
Type of Document	Issued on direct applica- tion	Issued on institutional recommendation	Emer- gency Cre- dentials	Re- newals of Regular Cre- dentials	Life di- plomas	Per- mits	Total
Administration Credential Adult Education Credential	513 2,494	395	260 1,003	285 512	130 12		1,583 4,021
Exchange Teacher Credential General Elementary Credential Provisional General Elementary	3,786	1,697	7,978	2,252	968		16,681
General Secondary Credential	1,111 3,266	1,023	1,918	153 2,194	715		1,264 9,116
Health and Development Credential. Junior College Credential. Junior High Credential.	334 194 928	51 108	539	115 72 377	14 9 150		1,002 326 $1,582$
Junior High and Elementary Cre- dential. Kindergarten-Primary Credential. Provisional Kindergarten-Primary	426	215	681	25 234	86		$^{25}_{1,642}$
Credential Secondary Credential Secondary Credential Child Care Permit Lecture Permit	159 2,095 147	1,397 56	942 69	1,308 46	271 17	2,577	159 6,013 335 2,577
Total	15,464	4,942	13,409	7,573	2,372	4,738	2,161
Total for same period last year.	13,504	3,461	17,318	6,918	2,111	4,291	47,603
Increase or decrease over last year Amount Percentage	+1,960 +15	+1,481 +43	-3,909 -23	+655 +9	+261 +12	+447 +10	+895 +2

teachers and other certificated personnel in any single year in the history of California's public schools. The total number of regular credentials issued was 20,406, an increase of 20 per cent over the total for the previous year. A notable increase of 15 per cent appears in the number of regular credentials issued on direct application through the Credentials Office.

The increases of 9 per cent in life diplomas issued and 12 per cent in renewals granted, shown in Table 1, indicate progress toward stabilization of the profession in California for the first time since World War II, a situation which may be subject to acute reversal in the early future.

The greater number of secondary school teachers who have renewed their credentials or obtained life diplomas, as shown in Table 2, gives evidence of a lesser degree of turnover among secondary school teachers than among elementary school teachers.

Table 2 shows that of the 25,270 documents issued during the year on the regular basis (i.e., other than the emergency basis), 14,158 authorized secondary school teaching service and 11,112 authorized elementary teaching service. Thus, in spite of the fact that California's need for ele-

Table 2

NUMBER OF REGULAR CREDENTIALS, RENEWALS, AND LIFE DIPLOMAS ISSUED FOR ELEMENTARY AND SECONDARY TEACHING SERVICE

July 1, 1949, to June 30, 1950

	Reg	ular Creden			
Type of Document	Issued on Direct Applica- tion	Issued on Institu- tional Recom- menda- tion	Renewed	Life Diplomas	Total
ELEMENTARY CREDENTIALS Including Kindergarten-Primary, Provisional Kindergarten-Primary, General Elementary, Provisional General Elementary, Junior High and Elementary	5,482	1,912	2,664	1,054	11,112
SECONDARY CREDENTIALS Including Junior High, General Secondary, Special Secondary, and Junior College	6,483	2,579	3,951	1,145	14,158
Total	11,965	4,491	6,615	2,199	25,270

mentary school teachers far outweighs the need for secondary school teachers, the number of regular credentials issued for secondary school teaching continues to be greater than the number issued for elementary school teaching.

A total of 13,409 emergency credentials, as shown in Table 1, was issued during the fiscal year 1949-50, a decrease of 23 per cent from the number issued during the previous year. Of these emergency credentials, 65 per cent authorized service in elementary schools (681 emergency kindergarten-primary and 7,978 general elementary credentials). The 50 per cent decrease (Table 3) in the number of emergency credentials issued between May 1 and September 15, 1950, as compared with the number issued during the similar period in 1949, is probably the result of the increase in the supply of teachers with regular credentials as well as of the more stringent regulations governing the issuance of emergency credentials recently adopted by the State Board of Education. The necessity for issuing emergency credentials has continued to a lessened degree into the current school year. However, this necessity may increase again as the current world crisis extends its demands upon the manpower of our state and nation, and a re-evaluation of present emergency credential regulations may be necessary.1

Of the total number of regular credentials granted, the number issued on the basis of institutional recommendations has been in recent years the smaller proportion. Since 1947 this proportion has gradually

¹ At its meeting on August 25, 1950, the State Board of Education granted authority to the Commission of Credentials to issue additional types of emergency credentials as required. (See page 362.)

Table 3 NUMBER OF CREDENTIALS ISSUED ON EMERGENCY BASIS

May 1, 1949, to September 15, 1949 and May 1, 1950, to September 15, 1950

Type of Document	Number of Credentials Issued			
	1949	1950		
Administration Adult Education General Elementary General Secondary Health and Development Junior High Kindergarten-Primary Special Secondary Supervision	218 340 5,498 877 304 12 546 487 51	148 41 2,799 447 248 207 253 41		
Total	8,333	4,184		
Percentage of decrease		50.2		

been increasing. During the fiscal year 1949-50, a total of 4,942 credentials was issued on institutional recommendation (Table 1). This represents 24 per cent of the total number of regular credentials issued during that period, and a gain of 1,481 (43 per cent) over the number granted on the same basis during the previous year. The largest gain was in the number of special secondary credentials granted (73 per cent increase), followed by general elementary credentials (59 per cent increase), and general secondary credentials (11 per cent increase). Despite the great need for elementary teachers, the number of credentials authorizing secondary school teaching issued through the colleges and universities (including general secondary, special secondary, junior high, and junior college credentials) outnumbers by 667 those issued for elementary school teaching (including kindergarten-primary and general elementary credentials).

As shown in Table 4, the University of Southern California leads in the number of recommendations for issuance of credentials (799), followed by San Francisco State College (481), San Jose State College (406), the University of California, Los Angeles (350), San Diego State College (343), and the University of California, Santa Barbara (335). Each of the other institutions issued less than 300.

The decrease in number of emergency credentials issued and the corresponding increase in number of regular credentials issued are in conformity with predictions based on the estimated increase in the supply of regularly credentialed teachers as reported in the 1950 survey of teacher supply and demand.¹

¹ James C. Stone and Aubrey A. Douglass, "Teacher Supply and Demand in California, 1950," California Schools, XXI (May, 1950), 123ff.

Table 4

NUMBER AND KINDS OF CREDENTIALS ISSUED ON INSTITUTIONAL RECOMMENDATION

July 1, 1949, to June 30, 1950

		Type of Credential Recommended							
Institution	Adm.	Gen. Elem.	Gen. Sec.	Jr. Col.	Jr. High	Kgtn Prim.	Spec. Sec.	Supv.	Total
University of Southern California	128	182	226	15	10	63	158	17	799
San Francisco State College	31	239	81		7	22	99	2	481
San Jose State College	5	118	20		3	21	238	ī	406
University of California Los Angeles	18	114	65	7		26	110	10	350
University of California, Los Angeles San Diego State College	15	159	44		25	10	87	3	343
University of California, Santa Bar-	10	100	3.1		20	10	01	0	0.10
bara	3	42			46	18	225	1	335
University of California, Berkeley	15	112	146	19	2	10	220	2	296
Stanford University	79	96	100	4	ı			-	280
College of the Pacific	31	79	62	*	i		46	7	226
Whittier College	91	71	29	1	-	12	65	'	178
Fresno State College	4	53	26	1		6	77	3	169
Chica State College	6	46	20		2	4	73	3	153
Chico State CollegeClaremont Graduate School	42	26	75	i	2	4	1	1	146
Claremont Graduate School	42	65	10	1	1		78	1	144
George Pepperdine College		81	30	4	1		78		137
Occidental College	12	55	25	4			24		118
University of Redlands	6		12		5		15	2 7	
Humboldt State College	0	20			5	6		1	71
Immaculate Heart College		31	19			3	7		60
California College of Arts and Crafts							44		44
San Francisco College for Women College of the Holy Names		31	6			3			40
College of the Holy Names		28	7		1		1		37
Dominican College		17	7 2 5			12	5		31
Mills College		8	5			9	5		27
California State Polytechnic College			5				17		22
Mount Saint Mary's College		12	7						19
Chapman College							5		10
La Verne College		6			4				10
University of San Francisco		1	9						10
Loyola University at Los Angeles									0
Total	395	1,697	1,023	51	108	215	1,397	56	4,942

Number of Teachers Certificated, 1949

The report on the "Number of Teachers Certificated" shows that from January 1 to December 31, 1949, a total of 35,540 persons received certification documents. While information is not available on how many of these persons actually taught during the year, it is interesting to note that 78,069 teachers were reported by county superintendents of schools to be at work as of October 31, 1949.¹

The 35,540 persons certificated in 1949 received a total of 40,722 documents—an average of 1.2 documents per person.

Table 5 shows the distribution of the 40,722 documents issued during 1949 according to the teaching level of service authorized and the method of issuance. Of the total number issued, 44 per cent were regular credentials (35 per cent issued on direct application through the Credentials Office and 9 per cent on institutional recommendation); 35 per cent

¹ Ibid., 113-18.

were issued as emergency credentials. A large proportion of these emergency credentials—two out of three—were for elementary school teaching service.

Table 5 also shows that of the total documents issued (40,722), the largest number were granted for elementary school teaching (18,910). However, of those issued as regular credentials (17,671), the greatest proportion were granted for secondary school service. This was true for the credentials issued on direct application as well as those granted on institutional recommendation. Again, this indicates that California is training and certificating a larger number of fully qualified teachers for secondary school service than for elementary school service, although the state's need for teachers is in the opposite proportion.

At the time the 35,540 persons received credentials in 1949, they held 11,841 other documents that were valid and in force. Adding these 11,841 documents to the 40,722 documents granted during 1949 shows that these 35,540 teachers actually held 52,563 valid documents, or an average of one and one-half documents per teacher.

Table 5

NUMBER OF CERTIFICATION DOCUMENTS ISSUED DURING 1949,

ACCORDING TO LEVEL OF SERVICE AUTHORIZED

AND TYPE OF DOCUMENT

	Regular	Credentials		D1			
Level of Service Authorized	Issued on Direct Applica- tion	Institu- tional Recom- menda- tion	Emergency Credentials	Renewal of Regular Creden- tials	Life Diplomas	Total	
Elementary Education	4,843 5,415 2,389 640 691	1,380 1,904 379 30	9,487 2,837 1,040 388 662	2,222 3,369 514 226 177	978 986 6 128 31	18,910 14,511 3,949 1,761 1,591	
Total	13,978	3,693	14,414	6,508	2,129	40,722	
Per cent of Total	35	9	35	16	5	. 100	

Table 6 shows that the number of documents held per teacher ranged from one to ten. Sixty-three per cent of the 35,540 teachers held only one such document; 37 per cent held two or more documents. Slightly more than one-third of the 52,563 documents held were emergency credentials; one-third were regular credentials issued on direct application; one-tenth were regular credentials issued on the basis of institutional recommendation; and the remainder were renewals of credentials previously issued, or were life diplomas. The type of document most commonly

Table 6

NUMBER OF TEACHERS RECEIVING CERTIFICATION DOCUMENTS FOR PUBLIC SCHOOL SERVICE, 1949, ACCORDING TO NUMBER OF VALID INDIVIDUAL DOCUMENTS THEN HELD BY EACH TEACHER

Number of Documents Held by Individual	Number of Teachers Certificated in 1949		
1 2 3 4 5 6 7 8 9	22,529 10,100 2,089 618 150 42 7 2 2 1		
Total teachers	35,540		
Total valid certification documents h	eld by these		

held by fully qualified teachers was the general secondary credential; the next most commonly held document was the general elementary credential issued on the emergency basis.

A random sampling of two thousand applications showed that approximately one-third of the 35,540 teachers were "new" teachers, i.e., teachers certificated in California for the first time during 1949. One-third of the "new" teachers received emergency credentials. Less than three per cent of all those receiving credentials during 1949 were persons returning to the teaching profession after having previously withdrawn.

In the studies of teacher supply and demand made in 1949 and 1950,¹ it was disclosed that approximately one-half of the total of new teachers needed each year in California are required to replace those withdrawing from the profession. The small number of persons who are apparently returning to teaching seems to indicate that most of those who withdraw from public school teaching do not return to it. The problem of teacher turnover, which is particularly acute at the elementary school level, is one that merits serious study by California educators, and represents a challenge to all who are interested in the well-being of public education.

¹ James C. Stone and Aubrey A. Douglass, "Teacher Supply and Demand," California Schools, XX (April, 1949), 89-103; and "Teacher Supply and Demand in California, 1950," California Schools, XXI (May, 1950), 113-134.

DEPARTMENTAL COMMUNICATIONS

OFFICE OF THE SUPERINTENDENT OF PUBLIC INSTRUCTION

ROY E. SIMPSON, Superintendent

APPOINTMENTS TO STAFF

ALICE L. SPILLANE has been appointed to succeed Cecyl N. Havelin as Consultant in Health Education in the Bureau of Health Education, Physical Education and Recreation. Since 1946, Mrs. Spillane has been chief of the division of public health education in the Department of Public Health, San Francisco. During the year 1945-46 she served as administrative assistant to the Public Health Committee of the Honolulu Chamber of Commerce. From 1943 to 1945 Mrs. Spillane was head of the health education section of the Washington State Department of Health. From 1938 to 1943 she was public information editor for the California State Department of Public Health. Earlier she had taught in high schools in Los Angeles, Madera, and Contra Costa counties, and she had also been a reporter on two California newspapers.

Mrs. Spillane is a graduate of the University of California, Berkeley, and holds the degree of Master of Public Health from Yale University. She is a fellow of the American Public Health Association and a member of the National Association of Sanitarians, the American School Health Association, and Theta Sigma Phi, women's national journalistic honor

society. Her appointment was effective August 17, 1950.

Mrs. Havelin has been with the department since July 1, 1944, serving first as director of the California Community Health Education Project which was financed by the W. K. Kellogg Foundation, and later as consultant in health education. She retires to private life in Altadena.

RAY H. JOHNSON has been appointed to serve as a field representative in the Field Records Unit of the Division of Public School Administration, with headquarters in Sacramento. Since 1947 Mr. Johnson has been Deputy County Superintendent of Schools of Del Norte County, and in 1947-48 he served also as probation officer for the county. For several years before and after his service in the U. S. Coast Guard, 1942 to 1945, Mr. Johnson served as business manager and accountant in business firms in California and Texas. From 1934 to 1940 he was a teacher and principal in various public schools in Texas. He holds a bachelor of science degree from North Texas State College, Denton, and has done graduate work at the University of Texas, Austin. His appointment was effective June 1, 1950.

DIVISION OF PUBLIC SCHOOL ADMINISTRATION FRANK M. WRIGHT, Chief

APPORTIONMENT OF STATE SCHOOL FUND, 1950-51

The Superintendent of Public Instruction certified the principal apportionment of the State School Fund for the 1950-1951 fiscal year to State Controller Thomas H. Kuchel on September 15, 1950.

The Superintendent reported that the fund for the year will be not less than \$211,905,637.39, and not more than \$215,255,637.39. The final total cannot be determined until disposition is made of \$3,350,000 appropriated by the Legislature for apportionments to districts which experience excessive growth in pupil attendance during the current year. The Legislature made this provision in its First Extraordinary Session of 1950, requiring that apportionments for growth must be completed not later than March 1, 1951.

Computation of the apportionment of the State School Fund is an assignment to the Bureau of School Accounts and Records, of which Ralph R. Boyden is Chief.

The average daily attendance of pupils in the public schools of California during the 1949-1950 school year was 1,718,267. The State Constitution requires that \$120 shall be set aside in the State School Fund for each pupil in average daily attendance. This computation produces an amount of \$206,192,040.00. An additional amount of \$4,450,131.39 is provided in the fund by law, to be apportioned for the excess expense of educating physically handicapped and mentally retarded minor pupils. State aid to districts for the transportation of pupils amounts to \$1,263,-466.00. These three amounts, comprising the State School Fund except for such apportionments as may be made for growth in the current year, total \$211,905,637.39.

The principal apportionment to school districts and county school service funds totals \$211,649,772.20. There is an amount of \$255,865.19 remaining in the State School Fund, available for apportionment to school districts for emergencies not later than June 1, 1951, as directed by law.

The principal apportionment of the State School Fund, with comparable amounts apportioned in 1949-1950, is summarized as follows:

	1950-1951	1949-1950
To elementary school districts	\$144,323,946.22	\$134,715,179.91
To high school districts	51,129,628.21	48,146,506.73
To junior college districts	10,902,196.77	9,569,576.88
To county school service funds	5,294,001.00	4,989,741.00
Totals	\$211,649,772.20	\$197,421,004.52

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Totals	\$211,649,772.20	\$197,421,004.52

Average daily attendance figures for the various levels of the public school system for the years 1949-1950 and 1948-1949 were as follows:

	1949-1950 (Basis of apportionment for current school year)	1948-1949 (Basis of apportionment for last school year)	
Elementary School	1,203,342	1,134,300	
High School	420,548	400,833	
Junior College	94,377	81,714	
	1,718,267	1,616,847	

The increase in the state total of average daily attendance is 101,420, or 6.27 per cent.

Superintendent Simpson made the following statement in connection with his announcement of the apportionment: "The Los Angeles City Elementary School District and the Los Angeles City High School District have filed a petition with the Superior Court of the State of California in Los Angeles County, and a writ of mandate has been served on the Superintendent of Public Instruction and the State Controller requiring them to apportion to the petitioning districts a sum of approximately \$211,000 as an additional allowance for the cost of pupil transportation for the school year 1950-51; or to appear in court on October 4, 1950, to show cause why such additional apportionment should not be made. The writ has been referred to the Attorney General. The effect it may have on the apportionment of the State School Fund is not yet clear. I have nevertheless proceeded to certify the principal apportionment to the State Controller in accordance with state law."

BUREAU OF TEXTBOOKS AND PUBLICATIONS

IVAN R. WATERMAN, Chief

NEW PUBLICATIONS

E. R. Deering. Handbook on Attendance Accounting in California Public Schools. Bulletin of the California State Department of Education, Vol. XIX, No. 3, August, 1950. Sacramento 14: California State Department of Education, 1950. Pp. viii + 96.

This handbook deals with attendance accounting at different school levels and for different types of schools and classes. Early chapters discuss admission, attendance forms, types of attendance, and procedures for recording and reporting attendance in kindergarten and grades through junior college. Later chapters deal with emergency schools, compulsory education and continuation education, physically handicapped and mentally retarded pupils, and miscellaneous provisions relating to attendance.

The appendix contains a chart listing the attendance forms required by the State Department of Education and code sections that apply to public school attendance. Also in the appendix are tables for determination of the percentage of absence chargeable to any pupil based on the number of minutes he is actually absent on any given day and a table for determining the exact chronological age of any pupil as of September 1, 1950, when his birth date is known.

Copies of the bulletin are being sent to county, city, and district superintendents of schools, to secondary school principals, and to attendance supervisors. On request, the Bureau of Textbooks and Publications will furnish additional copies to county superintendents of schools for use by their administrative staffs and for redistribution to elementary school principals of schools with six or more teachers, not in systems employing local superintendents of schools; additional copies will also be furnished to city and district superintendents of schools for use by school principals and central administrative staff members, and to high school principals in districts not employing superintendents for members of their staffs who need the bulletin in their work.

Annotated Bibliography for Homemaking Education. Compiled by Staff of Bureau of Homemaking Education. Sacramento 14: California State Department of Education, 1950. Pp. viii + 40 (Photo offset from typewritten copy).

This bulletin presents an annotated list of recent textbooks and reference books in the field of homemaking, classified under headings that indicate the areas of subject matter in the field of homemaking to which they relate. The publication is a revision of the mimeographed list issued by the Bureau of Homemaking Education in 1945. Retail prices of the listed publications are given to assist school authorities in estimating the cost of books to be purchased within a given budget.

Copies of the bulletin are being distributed to teachers of homemaking in secondary schools.

INTERPRETATIONS OF SCHOOL LAW

ALFRED E. LENTZ, Administrative Adviser

[The following items are merely digests, and although care is taken to state accurately the purport of the decisions and opinions reported, the items have the limitations inherent in all digests. The reader is therefore urged to examine the complete text of a decision or opinion and, when necessary, secure competent legal advice before taking any action based thereon.]

APPELLATE COURT DECISIONS

A Meeting of the Governing Board of a School District as One "Open to the Public"

A special meeting of the governing board of a union high school district at which the board acted with respect to the dismissal of certain probationary teachers of the district was a "meeting open to the public" within the meaning of Education Code Section 2204.2 (providing that no valid action may be taken by the governing board of a school district except at a meeting open to the public). The evidence showed that at a regular meeting of the board (admittedly a public meeting) the date of the special meeting was fixed; that the special meeting was held in the office of the district superintendent of schools; that the doors of the office were closed but not locked: that an executive meeting of the board (admittedly closed to the public) was held immediately preceding the special meeting; that without any formal break in the proceedings the board adopted a motion to the effect that the probationary teachers be given notices of dismissal (Education Code Section 13582); that no member of the general public was present; that no member of the general public was denied admission to the meeting during the time the board was acting; that no member of the general public requested admission during such time; and that one of the probationary teachers affected was denied admission to the meeting.

While the evidence would support a finding that the meeting was private, the evidence does not compel that conclusion. (Alva et al. v. Sequoia Union High School District et al.; 98 A. C. A. 868.)

Tenure of Person Employed by School District Both as Business Manager and as Principal of Evening High School or Director of Adult Education

Where an employee of a school district (which had an average daily attendance of 850 or more) was employed both as business manager of the district and as principal of the evening high school (1940-1941, 1941-1942) and as business manager of the district and director of adult education of the district (1942-1943 to 1946-1947), he did not occupy one position. His duties as business manager required no certification qualifi-

cations and under Education Code Section 13081 (formerly School Code Section 5.500) he could not acquire any tenure in respect to those duties. His duties as principal of the evening high school and as director of adult education required him to possess certain certification qualifications (which he, in fact, possessed) and since the evidence is that the services for which certification qualifications were required amounted to one-fourth time, he acquired tenure in the district for one-fourth time.

Having acquired no tenure as business manager of the district, he was employed in that position, under Education Code Sections 14001 et seq., only on a yearly contract basis. His dismissal from his position as business manager having been made at the expiration of a yearly contract, was valid. The evidence shows that ample notice of his dismissal was given.

(The court noted that there is no provision of law requiring a director of adult education to possess certification qualifications but said "since no point is made of this we do not inquire into it.") (Holbrook v. Board of Education of the Palo Alto Unified School District et al., 99 A. C. A. 106.)

Notice of Meetings of Governing Boards of Union High School Districts

Education Code Section 3193 relating to special meetings of the governing board of a union high school district requires that notice of such meetings be given only to the members of the board. There is no statutory requirement that the public be notified of any meeting of the board. The fixing at a regular public meeting of the board of the date of the special meeting is sufficient notice to the public. (Alva et al. v. Sequoia Union High School District et al.; 98 A. C. A. 868.)

ATTORNEY GENERAL'S OPINIONS

Subjection of School Buildings to City Ordinances

The plans and specifications for a new school building to be erected by a school district and the inspection of the building during construction and until completion are a state matter under Education Code Sections 18102 et seq. and 18191 et seq. and in the case of such buildings erected in a city the school district is not required to secure a city building permit for the building or submit the building to inspection by the city building inspector for his approval or disapproval. The school district must, however, comply with the setback ordinance of the city. (Letter of Attorney General to District Attorney of Ventura County, January 11, 1950.)

Maintenance by School Districts of Classes for Inmates of County Juvenile Camps

For the purposes of Education Code Section 8006.1 (authorizing any school district to maintain classes for inmates of a state institution

on request of the administrative head of the institution) a juvenile camp maintained by a county under Welfare and Institutions Code Sections 950 et seq. may be considered a state institution and a school district may maintain classes for the inmates thereof on request of the Director of the California Youth Authority and the administrative head of the camp. (Letter of Attorney General to Director of California Youth Authority, August 31, 1950.)

Maintenance of Special Day and Evening Classes by Elementary School Districts

The provisions of Education Code Sections 10301-10304, relating to courses of study in the elementary schools, are not applicable to special day and evening classes maintained by an elementary school district under Education Code Section 8951, except insofar as Section 10302

limits the subjects which may be taught in such classes.

Whether swimming classes, folk dancing classes, and industrial art classes should be established as special day and evening classes of an elementary school district under Section 8951, for which state apportionments on account of average daily attendance in such classes may be received, or as part of a recreational program, is a matter which is left to the discretion of the governing board of the district. (Letter of Attorney General to Assemblyman, 13th District, September 11, 1950.)

NOTES ON DEPARTMENT ACTIVITIES

Compiled by NICHOLAS E. WYCKOFF, Public Information Officer

DEDICATION OF HELEN KELLER BUILDING

Helen Keller has accepted an invitation to visit California in October to be present at the dedication of the new building for deaf blind pupils on the campus of the California School for the Blind, Berkeley. The ceremonies will be held on Saturday afternoon, October 14. The structure will be named the Helen Keller Building in honor of Miss Keller's great humanitarian achievements. The American Foundation for the Blind will sponsor her visit.

The new quarters for the deaf blind pupils will house a program that is already distinguished as one of the foremost of its kind in the United States. The number of pupils enrolled is twelve. Their age range is from early childhood to the higher grades. Special construction and equipment have been provided for this program of special education.

Arrangements for the ceremony are being completed by Herbert R. Stolz, Chief of the Division of Special Schools and Services, and Berthold Lowenfeld, Superintendent of the School. Governor Warren has been invited to dedicate the building in honor of Miss Keller. Others expected to participate include the Superintendent of Public Instruction, Richard S. French, former Superintendent of the School for the Blind, members of the State Board of Education, and representatives of the special education associations of the state. The ceremonies will be open to the public.

UNITED NATIONS DAY PROGRAM

Fred W. Smith, of Ventura, former president of the State Board of Education, and a former president of Lions International, will deliver the principal address in a special United Nations Day program in Veterans Auditorium, Civic Center, San Francisco, October 24, 1950, 8:00 PM. Mr. Smith has been present at many of the important conferences of the United Nations as an observer. Tickets for the event, priced at \$1.50 each, may be secured from William R. Talley, Suite 611-613 Shreve Building, 210 Post Street, San Francisco 8, California. Plans are being made to broadcast the meeting on a nation-wide network. Hours of broadcast or rebroadcast by local stations will be announced closer to the date.

FOR YOUR INFORMATION

STATE BOARD OF EDUCATION ACTIONS

The following actions were taken by the State Board of Education at a special meeting held at Sacramento, August 25, 1950.

Change in Rules and Regulations

Emergency Credentials. The Board added Section 630.1 to Title 5 of the California Administrative Code, relating to emergency credentials, and adopted this regulation as an emergency regulation, to read as follows:

630.1. Additional Credentials. In addition to the credentials specified in Section 630, any of the following credentials may be issued as emergency credentials, except when in the judgment of the Commission of Credentials regularly qualified applicants are available in the subject and/or grade level covered by the credential:

(a) Special secondary credential in art.

- (b) Special secondary limited credential in vocational business education. Each applicant for this credential must also secure the recommendation of the Chief of the Bureau of Business Education.
- (c) Special secondary credential in vocational agriculture. Each applicant for this credential must also secure the recommendation of the Chief of the Bureau of Agriculture Education.

(d) Special secondary credential in music.

(e) Special secondary credential in physical education.

(f) Special secondary credential in nursing education. Each applicant for this

credential must also verify current nursing registration in California.

(g) Special secondary credential in aviation. Each applicant for this credential must also possess a valid Civil Aeronautics Administration rating certificate in each phase of the work authorized by the credential.

Resolution on State College Building Program

The Board passed the following resolution regarding the section on state colleges in the "Report on the Postwar Building Program as Affected by the Budget Act of 1950," submitted to the Joint Legislative Budget Committee by the Legislative Auditor on July 14, 1950.

Whereas, the Legislative Auditor has submitted a report to the Joint Legislative Budget Committee on July 14, 1950, which criticizes the developing of an educational policy and program for the state colleges which depends upon instruction in laboratories and special service rooms to a considerable degree, and

Whereas, this criticism has apparently been made upon the supposition that said educational policy and program has been developed without the approval of the State Board of Education; now, therefore, be it

Resolved, that the action taken by the State Board of Education on March 18, 1948, which approved and endorsed "A Report of a Survey of the Needs of California in Higher Education" be, and the same is hereby reaffirmed, and be it further

Resolved, that, pursuant to the authority vested in the State Board of Education by Section 172 of the Education Code, the State Department of Education be, and the same is hereby, authorized and directed to continue the development in the

state colleges of curricula in the areas of teacher education, in the liberal arts, and in vocational training in such fields as business, industry, public services, homemaking, and social services, and be it further

RESOLVED, that the State Department of Education be, and the same is hereby, authorized and instructed to continue the development of plans for the physical plants of the state colleges which will adequately house such an educational program, and

Whereas, the physical plant of an educational institution should provide adequate accommodations for the educational program, and

WHEREAS, the State Department of Education has pursued this principle in

formulating plans for the capital outlay program for the state colleges, and

Whereas, the capital outlay program for the state colleges is based upon a formula which takes into account the following factors: (1) Time spent in a building to earn a unit of credit; (2) kind of student station appropriate to the subject matter taught; (3) the average class size expected either because of college size or good teaching practice; and (4) the number of hours per college week each type of instructional space can be used without penalizing unduly student or faculty schedules, and

WHEREAS, by the application of said formula, the number and type of instructional units required for the several state colleges has been determined, based upon a maximum enrollment for each state college, as shown in the following table:

INSTRUCTIONAL UNITS FOR ALL STATE COLLEGES

College	Full Time Student Equivalent	Laboratory and Special Purpose Rooms	Classrooms (General Purpose Rooms)	Total Rooms
Chico State	2000	55	29	84
Fresno State	5000	124	65	189
Humboldt State	1666	45	22	67
Long Beach State	5000	125	64	189
Sacramento State	2500	58	37	95
San Diego State	5000	104	76	180
San Francisco State	5000	109	72	181
San Jose State	6000	140	88	228
California State Polytechnic	4080	110	56	166

and

Whereas, the capital outlay program for the several state colleges has been fully presented to the State Board of Education by the State Department of Education, and

Whereas, the Legislative Auditor has submitted a report to the Joint Legislative Budget Committee on July 14, 1950, which report is entitled a "Report on the Postwar Building Program as Affected by the Budget Act of 1950" which report criticizes the building program of the state colleges and if given effect might result in the suspension of further progress in that program; now, therefore, be it

RESOLVED, that, pursuant to the authority vested in the State Board of Education by Section 172 of the Education Code, the capital outlay program for the state colleges as formulated by the State Department of Education be and the same is hereby ratified, approved and confirmed; and be it further

RESOLVED, that the Executive Officer of the State Board of Education transmit copies of this resolution to the Legislative Auditor and the Chairman and members of the Joint Legislative Budget Committee.

Note: On September 1, 1950, on recommendation of the Legislative Auditor, the Joint Legislative Budget Committee took action which permitted the building program of the state colleges to proceed.

AMERICAN EDUCATION WEEK, NOVEMBER 5-11, 1950

The thirtieth observance of American Education Week will be held from November 5 to 11, 1950, beginning on Sunday of the week which includes Armistice Day. The general theme of the observance this year will be "Government Of, By, and For the People." Daily topics have been announced as follows:

November 5-Moral and Spiritual Values Sunday, November 6-Responsibilities of the Citizen Monday,

Tuesday, November 7-Meaning of the Ballot Wednesday, November 8-Urgent School Needs Thursday, November 9-Opportunity for All

November 10-Home-School-Community Teamwork Friday,

Saturday, November 11-Freedom's Heritage

The sponsors of American Education Week are the National Education Association, the American Legion, the United States Office of Education, and the National Congress of Parents and Teachers. The American College Public Relations Association is urging active co-operation by the institutions of higher learning.

Materials designed to aid schools in developing programs for community observance of American Education Week are available at nominal cost from the National Education Association, 1201 Sixteenth St., N. W., Washington 6, D. C. These include a manual, a poster in four colors, stickers of stamp size, six leaflets, five plays, two radio recordings, nine radio scripts, a movie trailer, drawings stenciled for mimeographing, mats for newspaper display, and invitations ready for mailing. Orders for materials should be placed as early as possible to insure delivery in time for effective use.

SCHOOL SAVINGS JOURNAL, FALL 1950

The fall issue of the School Savings Journal for Classroom Teachers contains a new feature-an honor roll of schools having outstanding savings programs. Schools in ten California cities are among those listed. The issue also includes a story of savings by students and teachers in a large school system; an article on parent-teacher co-operation in the School Savings program; and a fifth-grade arithmetic unit. The lift-out poster for classroom use is entitled "Then I'll Have a Bond." It tells students that they may purchase bonds with savings stamps, school savings on deposit with banks, or with cash from allowances and earnings. It is therefore appropriate for display in any school.

School administrators who distribute copies of the School Savings Journal to their teachers will receive enough to provide one for each teacher. At least a dozen other free teaching aids are available to teachers from their local state savings bonds offices. California offices are located at 821 Market Street, San Francisco 3, and 117 West Ninth Street, Los

Angeles 15.

CALENDAR OF EDUCATIONAL MEETINGS AND EVENTS

A calendar of educational meetings and events for the school year 1950-51 was published in the September, 1950, issue of *California Schools*, and additional events will be listed from time to time. Information received too late for printing last month is shown below.

CALENDAR OF EDUCATIONAL MEETINGS AND EVENTS

Date	Organization	Place
October 27	California Association of Secondary School Administrators Conference Committees: Committee on Co-ordination with State Colleges (State College-University); Junior College Conference Committee; High School and State College Affiliation Committee	Berkeley
October 28	C.E.S.A. Conference Committees, contin- ued: Committee on Affiliation with Sec- ondary Schools (High School-University); State College and Junior College Affiliation Committee	Berkeley
November 4-5	California Elementary School Administrators Association, Southern Section	Camp Seeley, San Bernar- dino Co.
November 18, 1950	California Educational Research and Guid- ance Association, Southern Section	451 S. Hill St., Los Angeles
December 2	California Music Educators Association, Southern Section, Winter Conference	University of California, Los Angeles
December 9	Administrators of Continuation Education, Northern California	San Francisco
January 25-27, 1951	Second Regional Conference on Conserva- tion Education	Berkeley
February 1-3 (correction)	California Young Farmers Association, Annual Convention	Redding
February 17	California Elementary School Administrators Association, Southern Section	Anaheim
May 5 or 19	California Elementary School Administrators Association, Southern Section	Montebello

WATER MAP OF CALIFORNIA

The Water Economics Committee of the Irrigation Districts Association of California has made available for distribution to secondary schools a limited supply of its recently published water map of California.

This colored map is 38 by 27 inches and diagrammatic in type. It presents the features of the State Water Plan, including the presently authorized features of the Central Valley Project, other present and proposed projects of the U. S. Bureau of Reclamation in California, and the principal

features of the flood control program prepared by the Department of the Army, Corps of Engineers. In short, every existing or proposed California water development project from the Oregon line to the Mexican border is clearly and meaningfully portrayed.

It is expected that this map will prove to be a valuable instructional tool for those teachers now engaged in conservation education in the

secondary schools of California.

The maps are regularly priced at two dollars each, but the Irrigation Districts Association, because of its interest in the program of conservation education in California schools, has made available 400 copies for free distribution to four-year, senior, and junior-senior high schools upon request. Because of the limited number available, they will be distributed on the basis of *one map* per school. Requests for the map may be addressed to Bert L. Smith, Secretary, Water Economics Committee, Irrigation Districts Association, 932 Pacific Building, San Francisco, California.

PROFESSIONAL LITERATURE

PUBLICATIONS RECEIVED

- The Administration of Higher Institutions under Changing Conditions. Proceedings of the Institute for Administrative Officers of Higher Institutions, 1947, Vol. XIX. Compiled and edited by Norman Burns. Chicago: University of Chicago Press, [1947]. Pp. vi + 92. \$2.
- ALLEN, HOLLIS P. The Federal Government and Education: The Original and Complete Study of Education for the Hoover Commission Task Force on Public Welfare. New York 18: McGraw-Hill Book Company, Inc. (330 W. 42d St.), 1950. Pp. xviii + 334. \$4.
- APPLEGATE, Melbourne S. Helping Boys in Trouble: The Layman in Boy Guidance. Foreword by Joseph H. McCoy. New York 7: Association Press (291 Broadway), 1950. Pp. 124. \$1.75.
- Brainard, Alanson D. *Handbook for School Custodians*. Lincoln, Nebraska: University of Nebraska Press, [1948] (third edition completely revised and enlarged). Pp. viii + 262. \$1.75.
- CASEY, SALLY L. Ways You Can Help Your Child with Reading. Evanston, Ill.: Row, Peterson and Co., 1950. Pp. 28.
- DASMANN, WILLIAM P. Basic Deer Management (A Story with Pictures). Reprinted from California Fish and Game, XXXVI (July, 1950), 251-85. Sacramento 14: Conservation Education Section, Division of Fish and Game, State Department of Natural Resources, 1950.
- Digest of Annual Reports of State Boards for Vocational Education to the Office of Education, Division of Vocational Education, Fiscal Year Ended June 30, 1949. Washington 25: Division of Vocational Education, Office of Education, Federal Security Agency, 1950. Pp. vi + 74 (reproduced from typewritten copy).
- Forest, Ilse. Early Years at School: A Textbook for Students of Early Childhood Education. Foreword by William Heard Kilpatrick. New York 18: McGraw-Hill Book Co., Inc. (330 W. 42d St.), 1949. Pp. xiv + 382. \$3.75.
- FROEHLICH, CLIFFORD PAYO. Guidance Services in Smaller Schools. New York 18: McGraw-Hill Book Co., Inc. (330 W. 42d St.), 1950. Pp. xiv + 352, \$3.75.
- FULLER, KENNETH GARY. An Experimental Study of Two Methods of Long Division. Contributions to Education, No. 951. New York 27: Bureau of Publications, Teachers College, Columbia University, 1949. Pp. 76. \$2.10.
- GOODENOUGH, FLORENCE L. Mental Testing: Its History, Principles, and Applications. New York 16: Rinehart & Co., Inc. (232 Madison Ave.), 1949. Pp. xx + 610. \$5.
- HAYCOCK, GEORGE SIBLEY. The Teaching of Speech. Foreword by A. J. Story. Washington 7: The Volta Bureau (1537 35th St., N.W.), 1949. Pp. 302. \$3.
- Hurlock, Elizabeth B. Child Development. New York 18: McGraw-Hill Book Co., Inc. (330 W. 42d St.), 1950. Pp. xvi + 670. \$4.50.
- An Inquiry into the Organization and Administration of the State Education Agency of Utah. Washington 6: National Commission for the Defense of Democracy Through Education, National Education Association of the United States (1201 Sixteenth St., N. W.), August, 1950. Pp. 36.

- Kempfer, Homer. Education for a Long and Useful Life. Bulletin 1950, No. 6. Washington 25: Office of Education, Federal Security Agency, 1950. Pp. vi + 32. For sale by the Superintendent of Documents, U. S. Government Printing Office. \$0.20.
- LEE, IRVING J. How Do You Talk about People? A Freedom Pamphlet. New York 10: Anti-Defamation League of B'nai B'rith (212 Fifth Ave.), 1950. Pp. 38. \$0.25.* Available from California offices: 110 Sutter St., San Francisco 4, and 2511 Wilshire Blvd., Los Angeles 5.
- LOTZ, PHILIP HENRY (editor). Orientation in Religious Education. New York 11: Abingdon-Cokesbury Press (150 Fifth Ave.), 1950. Pp. 618. \$6.50.
- Lund, S. E. Torsten. The School-Centered Community: A Practical School for Citizens of Today and Tomorrow. A Freedom Pamphlet. New York 10: Anti-Defamation League of B'nai B'rith (212 Fifth Ave.), 1950. Pp. 42. \$0.25.* Available from California offices: 110 Sutter St., San Francisco 4, and 2511 Wilshire Blvd., Los Angeles 5.
- Motion Pictures on the Other American Republics. Prepared by Seerley Reid, U. S. Office of Education, with the assistance of other U. S. Government agencies and the Pan American Union. Circular No. 275. Washington 25: Office of Education, Federal Security Agency, 1950 (revised). Pp. iv + 16 (reproduced from type-written copy). For sale by Superintendent of Documents, U. S. Government Printing Office, \$0.15.
- Parents Responsibility in Character Development. Published in co-operation with the Palmer Foundation, P. O. Box 621, Texarkana, Texas-Arkansas. Washington 6: General Federation of Women's Clubs (1734 N St., N. W.), n.d. Pp. xii + 110. Paper, \$0.50; cloth, \$1.10.
- RASMUSSEN, CARRIE. Speech Methods in the Elementary School. New York 10: The Ronald Press Co. (15 E. 26th St.), 1949. Pp. x + 340. \$3.50.
- WITTY, PAUL A. Reading in Modern Education. Boston 16: D. C. Heath & Co. (285 Columbus Ave.), 1949. Pp. xvi + 320. \$3.50.
- WOLLNER, MARY HAYDEN BOWEN. Children's Voluntary Reading as an Expression of Individuality. Contributions to Education, No. 944. New York 27: Bureau of Publications, Teachers College, Columbia University, 1949. Pp. viii + 118. \$2.35.

^{*} Discounts on orders in quantity.

DIRECTORY OF CALIFORNIA STATE DEPARTMENT OF EDUCATION

SIAIE RUMOIT LE FITH ATTUM	rm Expire anuary 15
WILLIAM L. BLAIR, President, Star-News Building, 525 E. Colorado St., Pasadena 1	1952
Byron H. Atkinson, 1610 Idlewood Rd., Glendale 2	
RAYMOND J. ARATA, Hibernia Bank Building, San Francisco 2.	1954
Mrs. E. T. Hale, 4075 Alameda Drive, San Diego 3	
GILBERT H. JERTBERG, 605 Pacific Southwest Building, Fresno 1	1951
JOSEPH P. LOEB, 523 W. Sixth St., Los Angeles 14	1951
Mrs. W. J. Parks, 5838 Huntington Ave., Richmond	1954
Mrs. Margaret H. Strong, 672 Mirada Ave., Stanford University	1952
Roy E. Simpson, Secretary and Executive Officer	

STAFF (Unless otherwise indicated, the offices of divisions, bureaus and staff members listed here are located in the Library and Courts Building, Sacramento 14)

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ALFRED E. LENTZ, Administrative Adviser

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NICHOLAS E. WYCKOFF, Public Information Officer

ALWIN J. SCHMIDT, Accounting Officer

DONALD W. PARKS, Field Representative

Mrs. Helen Cowan Wood, Assistant to the Superintendent, 307 State Bldg., Los Angeles 12

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GEORGE C. MANN, Chief, 809-D State Bldg., Los Angeles 12

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Francis W. Noel, Chief, Bureau of Audio-Visual Education, 1320 K St., Sacramento 14

George W. Ormsby, Consultant in Audio-Visual Education, 1320 K St., Sacramento 14

HARRY J. SKELLY, Consultant in Audio-Visual Education, 1320 K St., Sacramento 14 WILLIAM T. STABLER, Photographer, 1320 K St., Sacramento 14

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Mrs. Agnes M. Frye, Field Representative in Speech Correction

Mrs. Mabel F. Gifford, Consultant in Speech Correction, 502 California Bldg., 515 Van Ness Ave., San Francisco 2

Mrs. Beatrice Gore, Consultant in Education of Physically Handicapped Children, 1003 Black Bldg., 357 S. Hill St., Los Angeles 13

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B. R. Denbigh, Regional Supervisor, 809-C State Bldg., Los Angeles 12

E. W. Everett, Assistant State Supervisor of Veteran Training, 275 N. First St., San Jose

G. A. Hutchings, Regional Supervisor, California State Polytechnic College, San Luis Obispo

Max A. Kipf, Special Supervisor, 809-C State Bldg., Los Angeles 12

J. Daniel Lawson, Special Supervisor, California State Polytechnic College, San Luis Obispo

M. K. LUTHER, Regional Supervisor, 275 N. First St., San Jose

W. J. MAYNARD, Special Supervisor, 275 N. First St., San Jose

R. H. Pedersen, Regional Supervisor, 2038 College Ave., Fresno A. G. Rinn, Regional Supervisor, 2038 College Ave., Fresno

S. S. SUTHERLAND, Teacher Trainer, College of Agriculture, University of California,
Davis

J. I. THOMPSON, Livestock Specialist, California State Polytechnic College, San Luis Obispo

HARMON B. TOONE, Regional Supervisor

J. EVERETT WALKER, Regional Supervisor, 208 W. Sowilleno Ave., Chico

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R. C. VAN WAGENEN, Regional Supervisor of Distributive Education

ERNEST D. BASSETT, Special Supervisor of Veteran Training, 2129 Grove St., Oakland 12

M. Bernadine Bell, Consultant in Business Education, 1002 J St., Sacramento 14

Hughes M. Blowers, Regional Supervisor of Distributive Education, 535 Farm Credit Bldg., Berkeley 1

WILLIS M. KENEALY, Regional Supervisor of Distributive Education, 806 State Bldg., Los Angeles 12

EARL H. Kieselhorst, Special Supervisor of Distributive Education, 509 Farm Credit Bldg., Berkeley 1

Vernon B. Sheblak, Special Supervisor of Distributive Education, 806 State Bldg., Los Angeles 12

Jean P. Peutet, Field Co-ordinator of Distributive Education, 806 State Bldg., Los Angeles 12

LAWSON V. Poss, Field Co-ordinator of Distributive Education, 509 Farm Credit Bldg., Berkeley 1

Mrs. Viola L. Thomas, Research and Publications Assistant, 122 Haviland Hall, University of California, Berkeley 4

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HOMEMAKING EDUCATION, Bureau of

_____, Chief, Bureau of Homemaking Education

Mary Frances Inman, Regional Supervisor of Homemaking Education, 208 W. Sowillino Ave., Chico

KATHLEEN McGILLICUDDY, Regional Supervisor of Homemaking Education, 513 Farm Credit Bldg., Berkeley 1

Cora N. Price, Regional Supervisor of Homemaking Education, 1002 J St., Sacramento 14

Georgia Ruffcorn, Regional Supervisor of Homemaking Education, 809-B State Bldg., Los Angeles 12

ESTHER SCOFIELD, Regional Supervisor of Homemaking Education, San Bernardino Valley Junior College, San Bernardino

Mrs. Dorothy W. Stone, Regional Supervisor of Homemaking Education, 809-B State Bldg., Los Angeles 12

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SAMUEL L. FICK, Chief of Bureau

Miles Anderson, Assistant State Supervisor in Charge of Instructional Materials for Apprenticeship Training, 2129 Grove St., Oakland 12

Melvin L. Barlow, Supervisor, Trade and Industrial Teacher Training, 405 Hilgard Avenue, University of California, Los Angeles 24

HORACE W. BATES, Special Supervisor, Room 809-J, State Bldg., Los Angeles 12

Joseph C. Bellenger, Special Supervisor, 2129 Grove St., Oakland 12

Leroy A. Blaser, Special Supervisor, Instructional Materials Program, 2129 Grove St., Oakland 12

Lee D. Bodkin, Assistant Supervisor, Trade and Industrial Teacher Training, 405
Hilgard Ave., University of California, Los Angeles 24

Carolyn H. Brown, Research Assistant, Instructional Materials, 2129 Grove St., Oakland 12

WARD L. COCKERTON, Traveling Instructor, Fire Training, 2129 Grove St., Oakland 12 OLEN DALE DAVIS, Consultant in Industrial Arts Education, 1002 J St., Sacramento 14 JAMES C. DUNBAR, Traveling Instructor, Foreman Training, Room 809-J, State Bldg., Los Angeles 12

WARD B. ENSLEY, Traveling Instructor, Fire Training, 5980 Grand Ave., Riverside Charles E. Grant, Traveling Instructor, Peace Officers' Training, 1002 J St., Sacramento 14

HARVEY N. GRUBER, Traveling Instructor, Fire Training, 1650 Orchard Ave., Santa Rosa

CARL J. KISTLE, Traveling Instructor, Fire Training, 1002 J St., Sacramento 14

ERNEST G. KRAMER, Regional Supervisor

VAN B. LAWRENCE, Assistant Supervisor, Trade and Industri

VAN B. LAWRENCE, Assistant Supervisor, Trade and Industrial Teacher Training, 120
Haviland Hall, University of California, Berkeley 4
ROBERT H. LEWIS, Traveling Instructor, Fire Training, 809-J State Bldg., Los Ange-

les 12

PAUL LOFGREN, Assistant Supervisor, Trade and Industrial Teacher Training, in Charge of Trade Tests, 120 Haviland Hall, University of California, Berkeley 4 SIDNEY E. McGaw, Regional Supervisor, 2129 Grove St., Oakland 12

GAIL E. MOORE, Supervisor, Trade and Industrial Teacher Training, 120 Haviland Hall, University of California, Berkeley 4

RICHARD W. NEVINS, Traveling Instructor, Fire Training, 3333 Van Ness Blvd., Fresno

JOHN P. PEPER, Special Supervisor, Peace Officers Training, 1002 J St., Sacramento 14 WILLIAM A. REED, Traveling Instructor, Fire Training, P. O. Box 97, Hilmar

George L. Rosecrans, Assistant State Supervisor, Apprenticeship Training, 2129 Grove St., Oakland 12

ROBERT H. SHAW, Traveling Instructor of Fire Training, Redding

ELMER F. SPROULE, Traveling Instructor, Foreman Training, Room 809-J, State Bldg., Los Angeles 12

MACK STOKER, Regional Supervisor, Room 809-J, State Bldg., Los Angeles 12

Wallace Theilmann, Special Supervisor for Instructional Materials, University of California, 405 Hilgard Ave., Los Angeles 24

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James D. Cate, Field Representative, School Administration, 28 S. University St., Redlands

RAY H. JOHNSON, Field Representative, School Administration

ALLEN KEIM, Field Representative, School Administration

Ernest E. Lindsay, Field Representative, School Administration, 1014 Black Bldg., 357 S. Hill St., Los Angeles 13

GEORGE F. HENDERSON, Auditor

Harold Jewell, Auditor, 1001 Black Bldg., 357 S. Hill St., Los Angeles 13

JACOB SUSSELMAN, Auditor, 1014 Black Bldg., 357 S. Hill St., Los Angeles 13

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JOHN R. WEBER, Supervisor, Child Care Centers, 1010 Black Bldg., 357 S. Hill St., Los Angeles 13

Mary Alice Mallum, Consultant, Child Care Centers, 1010 Black Bldg., 357 S. Hill St., Los Angeles 13

MRS. FRANCES PRESLEY, Consultant, Child Care Centers

CHILD WELFARE AND ATTENDANCE

E. R. Deering, Consultant, Child Welfare and Attendance

INDIAN EDUCATION, Bureau of, 1006 Black Bldg., 357 S. Hill St., Los Angeles 13

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Helen S. Thompson, Accounting Officer, 1006 Black Bldg., 357 S. Hill St., Los Angeles 13

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Terrence A. Duffy, Assistant Chief, Bureau of Readjustment Education, 1121 S. Hill St., Los Angeles 15

DEAN C. BOYACK, Technician, 1121 S. Hill St., Los Angeles 15

WESLEY R. BURFORD, Technician, 1320 K St., Sacramento 14

JEAN K. CAMPBELL, Technician, 1121 S. Hill St., Los Angeles 15

EUGENE M. DeGabriele, Technician, 1320 K St., Sacramento 14

HAROLD W. DUNN, Technician, 1121 S. Hill St., Los Angeles 15

ROBERT D. EDDY, Technician, 1320 K St., Sacramento 14

W. WESLEY HUMMEL, Technician, 1320 K St., Sacramento 14

SCHOOL ACCOUNTS AND RECORDS, Bureau of

RALPH R. BOYDEN, Chief, Bureau of School Accounts and Records S. H. Swift, Semi-senior Accountant, Bureau of School Accounts and Records

SCHOOL DISTRICT ORGANIZATION, Bureau of, 9181/2 J St., Sacramento 14

EMMETT R. Berry, Chief, Bureau of School District Organization, 918½ J St., Sacramento 14

GEORGE H. HALE, Field Representative, Bureau of School District Organization, 918½ J St., Sacramento 14

Verne Hall, Field Representative, Bureau of School District Organization, 918½ J St., Sacramento 14

FLOYD E. TAYLOR, Field Representative, Bureau of School District Organization, 918½ J St., Sacramento 14

SCHOOL LUNCH PROGRAM, 11261/2 | St., Sacramento 14

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———, Supervising Nutritionist, 1126½ I St., Sacramento 14

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VIOLET BRUGHELLI, Nutritionist, 1001 Black Bldg., 357 S. Hill St., Los Angeles 13

Mrs. Georgia B. Colver, Nutritionist, 14501/2 Palm St., Chico

Mrs. Vesta W. Haynes, Nutritionist, 1001 Black Bldg., 357 S. Hill St., Los Angeles 13

KATHRYN LEHANE, Nutritionist, Fresno State College, Fresno 4

ROSETTA C. PERLEY, Nutritionist, 2509 College Ave., Berkeley 4

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Charles D. Gibson, Supervising Field Representative, School Planning, 424 Douglas Bldg., 257 S. Spring St., Los Angeles 12

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Walter L. Johnson, Deputy Surplus Property Officer, 6500 Avalon Blvd., Los Angeles 3

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Francis A. Langston, Assistant Surplus Property Officer, 6500 Avalon Blvd., Los Angeles 3

NORMAN C. Olson, Assistant Surplus Property Officer, 6500 Avalon Blvd., Los Angeles 3

KEITH T. Spees, Assistant Surplus Property Officer, 6500 Avalon Blvd., Los Angeles 3

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Jewel Basse, Field Worker for the Blind, 515 Van Ness Ave., San Francisco 2, Room 503

ELLEN BRENNAN, Field Worker for the Blind, 1218 I St., Sacramento 4

Patricia Byrnes, Field Worker for the Blind, 515 Van Ness Ave., San Francisco 2, Room 503

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E. L. Low, Rahibilitation Co-ordinator

San Diego-835 Twelfth Ave., San Diego 2

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